

**SAN FRANCISCO CITY AND COUNTY  
EMPLOYEES' RETIREMENT SYSTEM**

Financial Statements and  
Required Supplementary Information  
(With Independent Auditor's Report Thereon)

Years Ended June 30, 2014 and 2013

**SAN FRANCISCO CITY AND COUNTY  
EMPLOYEES' RETIREMENT SYSTEM  
Years Ended June 30, 2014 and 2013**

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## Independent Auditor's Report

Retirement Board of San Francisco  
City and County Employees' Retirement System  
San Francisco, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the San Francisco City and County Employees' Retirement System ("Retirement System"), a pension trust fund of the City and County of San Francisco, California, as of and for the years ended June 30, 2014 and 2013, and the related notes to the financial statements, as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Opinion*

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Retirement System as of June 30, 2014 and 2013, and the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

***Emphasis of Matters***

As described in Note 1, the financial statements present only the Retirement System and do not purport to, and do not, present fairly the financial position of the City and County of San Francisco as of June 30, 2014 and 2013, and changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 2 to the financial statements, the Retirement System implemented the provisions of Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans – an Amendment of GASB Statement No. 25*, for the year ended June 30, 2014.

Our opinion is not modified with respect to these matters.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, the schedule of changes in the net pension liability and related ratios, the schedule of employer contributions, and the schedule of money-weighted rate of return, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audits of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 12, 2015 on our consideration of the Retirement System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters for the year ended June 30, 2014. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Retirement System's internal control over financial reporting and compliance.



Walnut Creek, California  
January 12, 2015

# SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM

## Management's Discussion and Analysis – Unaudited

Years Ended June 30, 2014 and 2013

(Dollar amounts in thousands)

The management of the City and County of San Francisco Employees' Retirement System (Retirement System) is pleased to provide this overview and analysis of the financial activities of its cost-sharing multiple-employer defined benefit pension plan (Plan) for the years ended June 30, 2014 and 2013. We encourage readers to consider the information presented here in conjunction with the *Financial Statements and Required Supplementary Information*, which follow this discussion. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

### Financial Highlights

#### *Fiscal Year 2014*

- The assets of the Retirement System exceeded its liabilities at the close of the year ended June 30, 2014. The Plan held \$19,920,607 of net position restricted for pension benefits. All of the net position is available to meet the Retirement System's ongoing obligations to plan participants and their beneficiaries.
- The Retirement System's funding objective is to meet long-term benefit obligations through contributions and investment income. The Retirement System's plan net position as a percentage of the total pension liability should be considered when evaluating the Retirement System's financial health. Based on the June 30, 2013 valuation rolled forward to June 30, 2014, the plan net position was 91.8% of the total pension liability.
- For the year ended June 30, 2014, the Retirement System's net investment income of \$3,175,431 represents an 18.7% increase in plan net position. (This return is based on plan net position as of the beginning of the fiscal year.) Net appreciation in fair value of investments increased by \$1,114,498 primarily as a result of the strong returns in the equity markets.
- Total net position held in trust for pension benefits increased by \$2,909,062, or 17.1%, primarily as a result of strong investment returns which were slightly reduced by the net difference between contributions received by the Plan and increased benefit payments made from the Plan.
- Members' contributions to the Plan totaled \$289,020, an increase of \$30,294 or 11.7% from the prior year. This increase is primarily a result of increases in employee contribution rates, which ranged from 7.5% - 13.0% in fiscal year 2013-14.
- In order to maintain the fiscal soundness of the Plan, required employer contributions to the Plan totaled \$532,882, an increase of \$90,012 or 20.3% from the prior year.
- Total deductions from the Plan were \$1,088,271, an increase of 3.8% from the prior year due to the increase in benefits paid during the current fiscal year.

#### *Fiscal Year 2013*

- The assets of the Retirement System exceeded its liabilities at the close of the year ended June 30, 2013. The Plan held \$17,011,545 of net position restricted for pension benefits. All of the net position is available to meet the Retirement System's ongoing obligations to plan participants and their beneficiaries.
- For the year ended June 30, 2013, the Retirement System's net investment income of \$2,064,550 represents a 13.5% increase in plan net position. (This return is based on plan net position as of the beginning of the fiscal year.) Net appreciation in fair value of investments increased by \$1,976,746 primarily as a result of the strong returns in the equity markets.

# SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM

## Management's Discussion and Analysis – Unaudited

Years Ended June 30, 2014 and 2013

(Dollar amounts in thousands)

- Total net position held in trust for pension benefits increased by \$1,717,821, or 11.2%, primarily as a result of strong investment returns, which were slightly reduced by the net difference between contributions received by the Plan and increased benefit payments made from the Plan.
- Members' contributions to the Plan totaled \$258,726, an increase of \$60,566 or 30.6% from the prior year, primarily as a result of the voter-approved Proposition C (November 2011) employee cost-sharing provisions which became effective as of July 1, 2012. Many Plan members were required to pay an additional 2.5% or 3.0% in employee contributions when compared to the prior fiscal year.
- In order to maintain the fiscal soundness of the Plan, required employer contributions to the Plan totaled \$442,870, an increase of \$32,073 or 7.8% from the prior year.
- Total deductions from the Plan were \$1,048,325, an increase of 5.4% from the prior year due to the increase in benefits paid during the current fiscal year.

### Overview of Financial Statements

The following discussion and analysis are intended to serve as an introduction to the Retirement System's financial statements, which are comprised of the following components:

1. **Statements of Plan Net Position** are snapshots of account balances as of the close of the year – June 30, 2014 and 2013. They indicate the total assets as of June 30, 2014 and 2013, total liabilities at those dates and the net position restricted for future payment of retirement benefits and operating expenses.
2. **Statements of Changes in Plan Net Position** provide a view of additions to and deductions from the Plan during the years ended June 30, 2014 and 2013.
3. **Notes to Financial Statements** provide additional information that is essential to a full understanding of the data provided in the financial statements.

The statements of plan net position and the statements of changes in plan net position report information about the Retirement System's financial activities, prepared using the accrual basis of accounting. Contributions to the Plan are recognized when due and benefits and refunds are recognized and payable in accordance with the terms of the Plan.

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Securities that do not have an established market are reported at estimated fair value derived from third party pricing services. Purchases and sales of investments are recorded on a trade date basis. Alternative investments represent the Retirement System's interest in limited partnerships. The fair values of the Retirement System's partnership interests and real estate investments are based on net asset values provided by the general partners and investment managers.

Investments in forward currency contract investments are commitments to purchase and sell stated amounts of foreign currency. Changes in fair value of open contracts are immediately recognized as gains or losses. The fair value of forward currency contracts are determined by quoted currency prices from national exchanges.

Additional information on the Retirement System's investments can be found in Note 4 of this report.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
**Management's Discussion and Analysis – Unaudited**  
**Years Ended June 30, 2014 and 2013**  
(Dollar amounts in thousands)

**Financial Analysis**

The Plan's net position may serve over time as a useful indication of the Plan's financial position. The assets of the Plan exceeded its liabilities at June 30, 2014 and 2013. All of the Plan's net position is restricted to meet the Retirement System's ongoing obligation to Plan participants and their beneficiaries.

The Plan's net position as of June 30, 2014, 2013, and 2012 are represented in the table below:

**Net Position Summary – June 30, 2014, 2013, and 2012**

	<u>2014</u>	<u>2013</u>	<u>2012</u>
Other assets	\$ 477,213	\$ 450,504	\$ 413,955
Investments at fair value	20,735,639	18,049,488	16,303,220
Total assets	<u>21,212,852</u>	<u>18,499,992</u>	<u>16,717,175</u>
Total liabilities	<u>1,292,245</u>	<u>1,488,447</u>	<u>1,423,451</u>
Net position	<u>\$ 19,920,607</u>	<u>\$ 17,011,545</u>	<u>\$ 15,293,724</u>

As of June 30, 2014, the Plan's total net position held in trust for pension benefits increased by \$2,909,062 or 17.1% for the year, primarily due to strong investment returns as a result of the improvement in financial market conditions. Payables to brokers decreased by \$88,457 and payables to borrowers of securities decreased by \$92,275 due to the timing of investment trades and lending activities.

As of June 30, 2013, the Plan's total net position held in trust for pension benefits increased by \$1,717,821 or 11.2% for the year, primarily due to strong investment returns as a result of the improvement in financial market conditions. Payables to brokers decreased by \$17,939 and payables to borrowers of securities increased by \$87,791 due to the timing of investment trades and lending activities.

The Retirement Board and the consulting actuary concur that the Plan remains in a strong financial position to meet its obligations to the Plan members and beneficiaries. FY 2013-2014 saw a continuation of the economic recovery within the United States as the Federal Reserve's accommodative fiscal policy remained in place. Corporate earnings rose during the fiscal year as did consumer spending while consumer confidence reached its highest level since early 2008. The unemployment rate also improved (falling to 6.1% from 7.6%). However, many workers have ceased looking for full time work – creating an artificially low labor force and resulting lower unemployment rate. Outside the United States, economic growth remains low in the developed economies. In Western Europe supportive fiscal measures from the European Central Bank led to improving results. The export driven emerging economies, however, continue to struggle as GDP growth rates, although strongly positive, remain near recent lows.

As fiduciaries to the Plan members and beneficiaries, the Retirement Board, Retirement System staff, and our investment consultants continuously monitor the Plan's investment strategies, which comply with a "prudent expert" standard, to secure and maintain the sustainability of the Plan.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
**Management's Discussion and Analysis – Unaudited**  
**Years Ended June 30, 2014 and 2013**  
(Dollar amounts in thousands)

**Highlights of Changes in Net Position – Years ended June 30, 2014, 2013, and 2012**  
(Dollars in thousands)

	<u>2014</u>	<u>2013</u>	<u>2012</u>
<b>Additions:</b>			
Member contributions	\$ 289,020	\$ 258,726	\$ 198,160
Employer contributions	532,882	442,870	410,797
Interest	177,425	182,160	195,517
Dividends	195,503	188,644	170,759
Net appreciation/(depreciation) in fair value of investments	2,844,279	1,729,781	(246,965)
Securities lending income	4,871	5,096	4,718
Investment expenses	(47,599)	(41,654)	(44,540)
Securities lending borrower rebates and expenses	952	523	913
Total additions	<u>3,997,333</u>	<u>2,766,146</u>	<u>689,359</u>
<b>Deductions:</b>			
Benefits	1,062,229	1,023,354	968,528
Refunds of contributions	10,297	9,453	11,030
Administrative expenses	14,550	14,169	13,661
Other administrative expenses - OPEB	1,195	1,349	1,255
Total deductions	<u>1,088,271</u>	<u>1,048,325</u>	<u>994,474</u>
Change in net position	2,909,062	1,717,821	(305,115)
Net position - beginning of the year	<u>17,011,545</u>	<u>15,293,724</u>	<u>15,598,839</u>
Net position - end of the year	<u>\$ 19,920,607</u>	<u>\$ 17,011,545</u>	<u>\$ 15,293,724</u>

*Fiscal Year 2014*

- Member contributions for the year ended June 30, 2014 increased by \$30,294 or 11.7% from the prior year. This increase is primarily a result of increases in employee contribution rates, which ranged from 7.5% - 13.0% in fiscal year 2013-14.
- In order to maintain the fiscal soundness of the Plan, \$532,882 in required employer contributions were made during the year ended June 30, 2014. The increase of \$90,012 in required employer contributions reflect an increase in the employer contribution rates, which ranged from 20.32% to 24.32% in fiscal year 2013-14 and 17.71% to 20.71% in fiscal year 2012-13.
- Net investment income increased by \$1,110,881 from the prior year. The majority of the increase is attributed to the \$1,114,498 increase in net appreciation in fair value of investments primarily due to strong investment returns as a result of the improvement in financial market conditions. Interest income decreased by \$4,735, due mainly to uncertainty in the domestic fixed income market.



**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
**Management's Discussion and Analysis – Unaudited**  
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- Benefit payments to Plan participants increased by \$38,875 or 3.8%, which is primarily due to a \$56.8 million increase in service retirement benefits as a result of increased average benefit payments.
- Accrued DROP retirement benefits decreased by \$20,062 reflecting the wind down of the program as a result of the program being closed to new participants as of July 1, 2011.

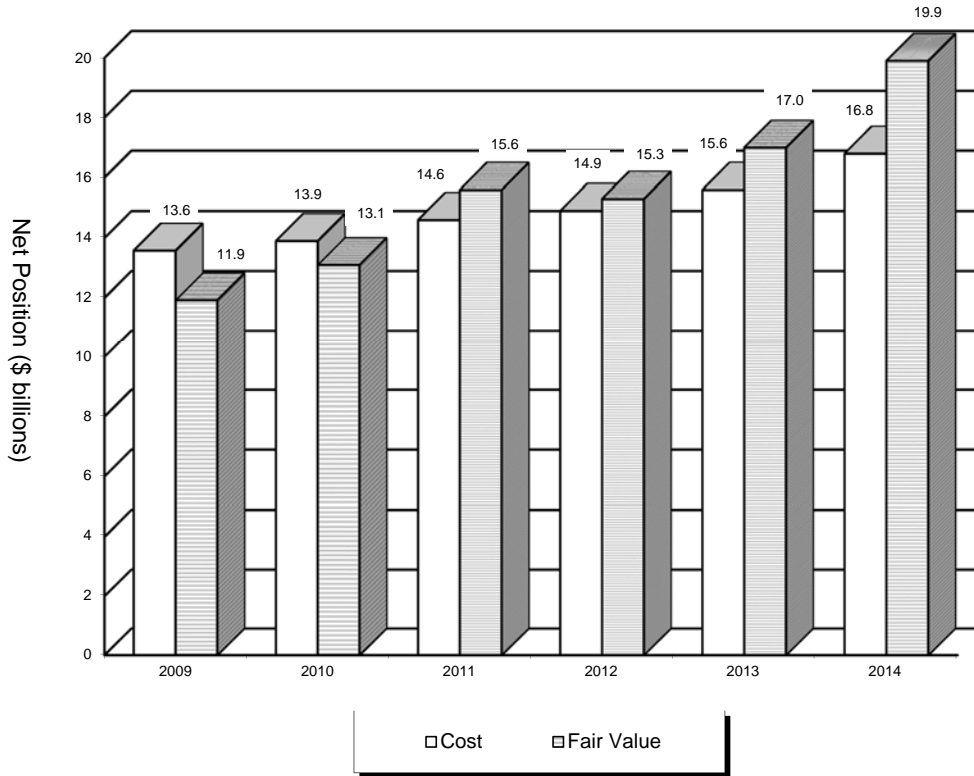
*Fiscal Year 2013*

- Member contributions for the year ended June 30, 2013 increased by \$60,566 or 30.6% from the prior year. This is primarily the result of the voter-approved Proposition C (November 2011) employee cost-sharing provisions which became effective as of July 1, 2012. Based on the required employer contribution rate of 20.71% set by the Retirement Board for FY 2012-2013, many Plan members were required to pay an additional 2.5% or 3.0% in employee contributions.
- In order to maintain the fiscal soundness of the Plan, \$442,870 in required employer contributions were made during the year ended June 30, 2013. The increase of \$32,073 in required employer contributions reflect an increase in the employer contribution rate from 18.09% in fiscal year 2011-2012 to 20.71% in fiscal year 2012-2013, due to the continued recognition of investment losses from the year ended June 30, 2009.
- Net investment income increased by \$1,984,148 from the prior year. The majority of the increase is attributed to the \$1,976,746 increase in net appreciation in fair value of investments primarily due to strong investment returns as a result of the improvement in financial market conditions. Interest income decreased by \$13,357, due mainly to uncertainty in the domestic fixed income market.
- Benefit payments to Plan participants increased by \$54,826 or 5.7%, which is primarily due to a \$53.7 million increase in service retirement benefits as a result of increased average benefit payments.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
**Management's Discussion and Analysis – Unaudited**  
**Years Ended June 30, 2014 and 2013**  
(Dollar amounts in thousands)

Plan net position as of June 30, 2009 through 2014 expressed at cost and fair value are represented in the chart below:

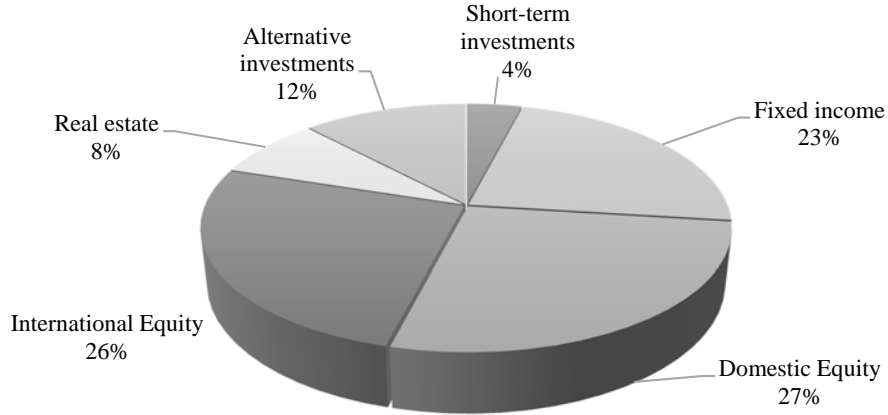
**Plan Net Position as of June 30 (\$billions)**



**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
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(Dollar amounts in thousands)

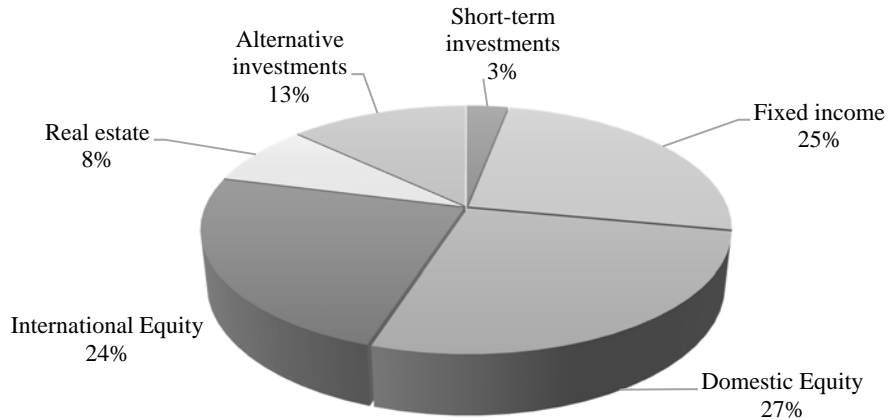
The asset allocation at fair value based on holdings (excluding securities lending collateral and foreign currency contracts) as of June 30, 2014 is represented in the chart below:

**Asset Allocation as of June 30, 2014 - Fair Value**



The asset allocation at fair value based on holdings (excluding securities lending collateral and foreign currency contracts) as of June 30, 2013 is represented in the chart below:

**Asset Allocation as of June 30, 2013 - Fair Value**



**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
**Management's Discussion and Analysis – Unaudited**  
**Years Ended June 30, 2014 and 2013**  
(Dollar amounts in thousands)

**Currently Known Facts and Events Affecting Next Year**

During the year ended June 30, 2014, the Retirement System adopted the provisions of GASB Statement 67, *Financial Reporting for Pension Plans - an Amendment of GASB Statement No. 25*, which separates financial reporting from funding. Significant changes include an actuarial calculation of the total and net position liability. Additional information on the net pension liability of employers can be found in Note 10 to the financial statements.

The Retirement System's funding objective is to meet long-term benefit obligations through contributions and investment income. The Retirement Board believes that the Retirement System remains in a strong financial position to meet its obligations to Plan participants and beneficiaries.

**Requests for information**

This financial report is designed to provide a general overview of the Retirement System's finances for the years ended June 30, 2014 and 2013. Questions regarding any of the information provided in this report or requests for additional financial information should be addressed to:

Jay Huish, Executive Director  
San Francisco City and County Employees' Retirement System  
1145 Market Street – 5<sup>th</sup> floor  
San Francisco, CA 94103

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
**Statements of Plan Net Position**  
**June 30, 2014 and 2013**  
(In thousands)

	<b>2014</b>	<b>2013</b>
<b>Assets:</b>		
Deposits	\$ 82,283	\$ 60,874
Contributions receivable - members	17,224	14,317
Contributions receivable - City and County	32,419	25,276
Investment income receivable:		
Interest	51,449	22,618
Dividends	11,800	11,744
Securities lending	719	599
Receivable from brokers, general partners, and others	281,319	315,076
<b>Investments at fair value:</b>		
Short-term investments	838,466	572,556
City investment pool	5,227	7,769
Debt securities:		
U.S. government and agency securities	882,574	966,411
Other debt securities	3,648,458	3,324,166
Equity securities:		
Domestic	5,225,847	4,576,833
International	5,215,814	4,044,601
Real estate	1,582,169	1,430,711
Alternative investments	2,424,678	2,129,578
Foreign currency contracts, net	829	(7,403)
Invested securities lending collateral	911,577	1,004,266
Total investments	20,735,639	18,049,488
Total assets	21,212,852	18,499,992
<b>Liabilities:</b>		
Payable to brokers	356,990	445,447
Deferred retirement option program	3,096	20,502
Other	19,273	17,337
Payable to borrowers of securities	912,886	1,005,161
Total liabilities	1,292,245	1,488,447
Plan net position – restricted for pension benefits	\$ 19,920,607	\$ 17,011,545

See accompanying notes to financial statements.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
**Statements of Changes in Plan Net Position**  
**Years Ended June 30, 2014 and 2013**  
(In thousands)

	<u>2014</u>	<u>2013</u>
Additions:		
Member contributions		
Miscellaneous	\$ 235,797	\$ 211,545
Police	31,238	27,633
Fire	21,985	19,548
Total member contributions	<u>289,020</u>	<u>258,726</u>
Employer contributions		
Miscellaneous	443,773	364,503
Police	52,219	46,314
Fire	36,890	32,053
Total employer contributions	<u>532,882</u>	<u>442,870</u>
Investment income (expenses)		
Interest	177,425	182,160
Dividends	195,503	188,644
Net appreciation in fair value of investments	2,844,279	1,729,781
Securities lending income	4,871	5,096
Investment expenses	(47,599)	(41,654)
Securities lending borrower rebates and expenses	952	523
Net investment income	<u>3,175,431</u>	<u>2,064,550</u>
Total additions	<u>3,997,333</u>	<u>2,766,146</u>
Deductions:		
Benefits	1,062,229	1,023,354
Refunds of contributions	10,297	9,453
Administrative expenses	14,550	14,169
Other administrative expenses - other postemployment benefits	1,195	1,349
Total deductions	<u>1,088,271</u>	<u>1,048,325</u>
Net increase in net position	2,909,062	1,717,821
Plan net position – restricted for pension benefits		
Beginning of year	17,011,545	15,293,724
End of year	<u>\$ 19,920,607</u>	<u>\$ 17,011,545</u>

See accompanying notes to financial statements.

# SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements Years Ended June 30, 2014 and 2013 (Dollar amounts in thousands)

### (1) Plan Description

#### (a) General

The San Francisco City and County Employees' Retirement System (the Retirement System) administers a cost-sharing multiple-employer defined benefit pension plan (the Plan) established to provide pension benefits for substantially all employees of the City and County of San Francisco (the City and County), certain classified and certificated employees of the Community College and Unified School Districts, and San Francisco Trial Court employees other than judges. The Retirement System provides service retirement, disability, and death benefits based on specified percentages of defined final average monthly salary and annual cost-of-living adjustments after retirement. While the Plan is not subject to the provisions of the Employee Retirement Income Security Act of 1974 (ERISA), it is a tax-qualified plan under Internal Revenue Code provisions. The City and County Charter (the Charter) and the Administrative Code are the authorities that establish and amend the benefit provisions of and employer and member obligations to the Plan.

The Retirement System is considered to be a part of the City and County's financial reporting entity and is included in the City and County's basic financial statements as a pension trust fund. The financial statements of the Retirement System are intended to present only the plan net position and changes in plan net position of the Retirement System. They do not purport to, and do not, present fairly the financial position of the City and County as of June 30, 2014 and 2013, and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America. The City and County's basic financial statements can be obtained from City Hall, Room 316, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

The Retirement System is administered by the Executive Director, an employee of the City and County, in accordance with the provisions of the Charter and Administrative Code, and the policies and regulations of the Retirement Board. The Retirement Board is composed of seven members: three members elected by the active and retired members of the Retirement System; three members appointed by the Mayor in accordance with Section 12.100 of the San Francisco City Charter; and one member of the Board of Supervisors appointed by the President of the Board of Supervisors.

The Retirement System pays benefits according to the category of employment and the type of benefit coverage provided by the City and County. The four main categories of Plan membership are:

- **Miscellaneous Non-Safety Members** – staff, operational, supervisory, and all other eligible employees who are not in special membership categories.
- **Sheriff's Department and Miscellaneous Safety Members** – sheriffs assuming office on and after January 7, 2012, and undersheriffs, deputized personnel of the sheriff's department, and miscellaneous safety employees hired on and after January 7, 2012.
- **Firefighter Members** – firefighters and other employees whose principal duties are in fire prevention and suppression work or who occupy positions designated by law as firefighter member positions.
- **Police Members** – police officers and other employees whose principal duties are in active law enforcement or who occupy positions designated by law as police member positions.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**  
(Dollar amounts in thousands)

**(b) Service Retirement**

**Miscellaneous Non-Safety Members who became members prior to July 1, 2010** qualify for a service retirement benefit if they are at least 50 years old and have at least 20 years of credited service or if they are at least 60 years old and have at least 10 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest one-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 75% of the member's final compensation.

**Miscellaneous Members who became members on or after July 1, 2010 and prior to January 7, 2012** qualify for a service retirement benefit if they are at least 50 years old and have at least 20 years of credited service or if they are at least 60 years old and have at least 10 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest two-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 75% of the member's final compensation.

**Miscellaneous Members who became members on or after January 7, 2012** qualify for a service retirement benefit if they are at least 53 years old and have at least 20 years of credited service or if they are at least 60 years old and have at least 10 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest three-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 75% of the member's final compensation.

**Sheriff's Department Members and Miscellaneous Safety Members who were hired on or after January 7, 2012** qualify for a service retirement benefit if they are at least 50 years old and have at least 5 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest three-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

**Firefighter Members and Police Members who became members of the Plan before November 2, 1976** qualify for a service retirement benefit if they are at least 50 years old and have at least 25 years of credited service. The service retirement benefit is calculated using the member's final compensation (monthly salary earnable at the rank or position the member held for at least one year immediately prior to retiring) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

**Firefighter Members and Police Members who became members of the Plan on or after November 2, 1976 and prior to July 1, 2010** qualify for a service retirement benefit if they are at least 50 years old and have at least 5 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest one-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

**Firefighter Members and Police Members who became members of the Plan on or after July 1, 2010 and prior to January 7, 2012** qualify for a service retirement benefit if they are at least 50 years old and have at least 5 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest two-year average monthly



## SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM

### Notes to Financial Statements Years Ended June 30, 2014 and 2013 (Dollar amounts in thousands)

compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

**Firefighter Members and Police Members who became members of the Plan on or after January 7, 2012** qualify for a service retirement benefit if they are at least 50 years old and have at least 5 years of credited service. The service retirement benefit is calculated using the member's final compensation (highest three-year average monthly compensation) multiplied by the member's years of credited service times the member's age factor up to a maximum of 90% of the member's final compensation.

#### (c) Disability Retirement

**Miscellaneous Non-Safety Members** are eligible to apply for a disability retirement benefit, regardless of age, when they have 10 or more years of credited service and they sustain an injury or illness that prevents them from performing their duties. The disability retirement benefit is calculated using the member's final compensation (highest one-year average monthly compensation) multiplied by the member's years of credited service times the disability factor (1.8) up to a maximum of 75% of average final compensation.

**Firefighter Members, Police Members, Sheriff Members, and Miscellaneous Safety Members** are eligible to apply for an industrial disability retirement benefit from their first day on the job in firefighter or police service if their disability is caused by an illness or injury that they receive while performing their duties. The industrial disability retirement benefit is based on the member's final compensation (monthly salary earnable at the rank or position the member held at the beginning of the absence) multiplied by the permanent disability rating (from 50% to 90%) or the member's service retirement benefit if the member is eligible for a service retirement.

**Firefighter Members, Police Members, Sheriff Members, and Miscellaneous Safety Members** are eligible to apply for an ordinary disability retirement benefit, regardless of age, when they have 10 or more years of credited service and they sustain an injury or illness that is not caused by their work, but that prevents them from performing their duties.

#### (d) Separation and Death Benefits

##### Separation from Employment

Upon separation from City employment, **Miscellaneous Non-Safety Members** may either elect to withdraw their accumulated contributions from the Plan or, if they have 5 or more years of credited service, elect to leave their accumulated contributions in the Plan and receive a vesting benefit that is first payable at or after age 50 for members hired prior to January 7, 2012 or at or after age 53 for members hired on or after January 7, 2012. Miscellaneous members hired before November 2, 1976 need 10 years of credited service to elect the vesting option.

Upon separation from City employment, **Firefighter Members, Police Members, Sheriff Members, and Miscellaneous Safety Members** may either elect to withdraw their accumulated contributions from the Plan or, if they have 5 or more years of credited service, elect to leave their accumulated contributions in the Plan and receive a deferred benefit that is first payable at or after age 50.

# SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements Years Ended June 30, 2014 and 2013 (Dollar amounts in thousands)

### Death Benefits Prior to Retirement

Generally, upon the death of an active employee who is eligible for a service retirement, the Retirement System provides continuation benefits to a qualified surviving spouse or qualified domestic partner equal to 50% to 100% of the member's retirement allowance that the member would have received had he or she retired on the date of death.

For qualified surviving spouses and qualified domestic partners of **Firefighter Members, Police Members, Sheriff Members, and Miscellaneous Safety Members** who die prior to becoming eligible for service retirement and whose death is due to an injury received in or illness caused by the performance of duty, salary continuation is provided to the qualified survivor until such time as the member would have qualified for service retirement had he or she lived at which time a continuation benefit equal to 100% of the member's service retirement allowance is provided to the qualified survivor.

A lump sum death payment equal to 6 months' earnable salary plus the member's accumulated contributions is provided upon the death of an active employee not yet eligible for a service retirement to the member's named beneficiary or estate.

### Death Benefits after Retirement

Generally, upon the death of a retired member, the Retirement System provides continuation benefits to a qualified surviving spouse or qualified domestic partner equal to 50% to 100% of the member's retirement allowance as of the date of death.

## (e) **Cost of Living Adjustments (COLA)**

### Basic COLA

**Miscellaneous Non-Safety Members** receive a benefit adjustment each July 1 equal to the percentage increase or decrease in the Consumer Price Index (CPI) rounded to the nearest 1%, to a maximum of 2% of the member's previous June 30 retirement benefit. If the CPI decreases in a particular year, however, the negative adjustment cannot reduce a member's monthly retirement benefit below the initial pension amount.

**Firefighter Members and Police Members who became members of the Plan before November 2, 1976** receive a benefit adjustment each July 1 equal to 50% of the actual dollar increase or decrease in the salary of the rank or position on which the member's retirement benefit is based. Although decreases are possible in a given year, a negative adjustment cannot reduce a member's monthly benefit below the initial pension amount.

**Firefighter Members and Police Members who became members of the Plan on or after November 2, 1976 and Sheriff Members and Miscellaneous Safety Members** receive a benefit adjustment each July 1 equal to the percentage increase or decrease in the CPI rounded to the nearest 1%, to a maximum of 2% of the member's previous June 30 retirement benefit. If the CPI decreases in a particular year; however, the negative adjustment cannot reduce a member's monthly retirement benefit below the initial pension amount.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**  
(Dollar amounts in thousands)

Supplemental COLA

Effective July 1, 2012, the Plan provides for a Supplemental COLA in years when there are sufficient "excess" investment earnings in the Plan and the Plan is fully funded on a market value of assets basis. The Supplemental COLA, payable on July 1 in those years when paid, increases the total monthly benefit adjustment (including the Basic COLA) up to a maximum of 3.5% of the member's previous June 30 monthly retirement benefit. The Supplemental COLA can be paid in increments of 0.5% in years where the excess earnings available to fund the Supplemental COLA are not sufficient to fund up to the 3.5% maximum. For members hired prior to January 7, 2012, all Supplemental COLAs paid to retired members will continue into the future in the event an additional Supplemental COLA is not payable in any given year. For members hired on or after January 7, 2012, Supplemental COLAs will not be permanent adjustments to retirement benefits. In any year when a Supplemental COLA is not paid, all previously paid Supplemental COLAs will expire.

**(f) Deferred Retirement Option Program**

In February 2008, the voters of the City and County approved a Charter amendment to provide a Deferred Retirement Option Program (DROP) for certain Police members of the Plan to be effective July 1, 2008. An eligible police officer could elect to participate in DROP for a specified period of time up to a maximum of three years depending on the rank of the police officer. While participating in DROP, the police officer continues to work and receive pay as a police officer and accrues monthly DROP distributions posted to a nominal account maintained by the Retirement System. The monthly DROP distribution is equal to the participant's monthly service retirement allowance calculated as of the participant's entry into DROP. Interest at an annual effective rate of 4% and applicable COLAs are posted to the participant's DROP account during participation in DROP. Upon exiting from DROP, the participant receives a lump sum distribution from his or her DROP account and begins to receive a monthly service retirement allowance calculated using age, covered compensation, and service frozen as of the date of his or her entry into DROP. DROP was closed to new applicants on June 30, 2011.

The Retirement System held \$3,096 and \$20,502 pursuant to the DROP as of June 30, 2014 and 2013, respectively.

**(g) Membership**

Membership of the Retirement System consisted of the following as of June 30, 2014:

	<u>Police</u>	<u>Fire</u>	<u>Miscellaneous</u>	<u>Total</u>
Retirees and beneficiaries				
currently receiving benefits	2,552	2,076	22,224	26,852
Active members	2,058	1,415	26,053	29,526
Terminated members				
entitled to but not yet receiving benefits	136	68	6,237	6,441
<b>Total</b>	<u>4,746</u>	<u>3,559</u>	<u>54,514</u>	<u>62,819</u>

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**

(Dollar amounts in thousands)

Membership of the Retirement System consisted of the following as of June 30, 2013:

	<u>Police</u>	<u>Fire</u>	<u>Miscellaneous</u>	<u>Total</u>
Retirees and beneficiaries				
currently receiving benefits	2,550	2,083	21,529	26,162
Active members	1,967	1,358	25,392	28,717
Terminated members				
entitled to but not yet				
receiving benefits	120	64	5,640	5,824
Total	<u>4,637</u>	<u>3,505</u>	<u>52,561</u>	<u>60,703</u>

**(2) Summary of Significant Accounting Policies**

**(a) Basis of Presentation**

The accompanying financial statements are prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as promulgated by the Governmental Accounting Standards Board (GASB).

Member contributions are recognized in the period in which the contributions are due. Employer contributions and member contributions made by the employer to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

**(b) Investments**

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Securities that do not have an established market are reported at estimated fair value derived from third party pricing services. Purchases and sales of investments are recorded on a trade date basis.

The fair values of the Retirement System's real estate investments are based on net asset values provided by the investment managers. Partnership financial statements are audited annually as of December 31 and net asset values are adjusted monthly or quarterly for cash flows to/from the Retirement System, investment earnings and expenses, and changes in fair value. The Retirement System has established leverage limits for each investment style based on the risk/return profile of the underlying investments. The leverage limits for core and value-added real estate investments are 40% and 65%, respectively. The leverage limits for high return real estate investments depend on each specific offering. Outstanding mortgages for the Retirement System's real estate investments were \$964,931, including \$93,667 in recourse debt, as of June 30, 2014, and \$1,513,865, including \$70,415 in recourse debt, as of June 30, 2013. The underlying real estate holdings are valued periodically based on appraisals performed by independent appraisers in accordance with Uniform Standards of Professional Appraisal Practice (USPAP). Such fair value estimates involve subjective judgments of unrealized gains and losses, and the actual market price of the real estate can only be determined by negotiation between independent third parties in a purchase and sale transaction.

# **SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

## **Notes to Financial Statements Years Ended June 30, 2014 and 2013 (Dollar amounts in thousands)**

Alternative investments represent the Retirement System's interest in limited partnerships. The fair values of alternative investments are based on net asset values provided by the general partners. Partnership financial statements are audited annually as of December 31 and net asset values are adjusted monthly or quarterly for cash flows to/from the Retirement System, investment earnings and changes in fair value. Such fair value estimates involve subjective judgments of unrealized gains and losses, and the actual market price of the investments can only be determined by negotiation between independent third parties in a purchase and sale transaction.

The Charter and Retirement Board policies permit the Retirement System to use investments of the Plan to enter into securities lending transactions – loans of securities to broker-dealers and other entities for collateral with a simultaneous agreement to return the collateral for the same securities in the future. The collateral may consist of cash or non-cash; non-cash collateral is generally U.S. Treasuries or other U.S. government obligations. The Retirement System's securities custodian is the agent in lending the Plan's domestic securities for collateral of 102% and international securities for collateral of 105%. Contracts with the lending agent require them to indemnify the Retirement System if the borrowers fail to return the securities (and if the collateral were inadequate to replace the securities lent) or fail to pay the Retirement System for income distributions by the securities' issuers while the securities are on loan. Non-cash collateral cannot be pledged or sold unless the borrower defaults, and therefore, is not reported in the Retirement System's financial statements.

All securities loans can be terminated on demand by either the Retirement System or the borrower, although the average term of the loans as of June 30, 2014 and 2013 was 96 days and 70 days, respectively. All cash collateral received was invested in a separately managed account by the lending agent using investment guidelines developed and approved by the Retirement System. As of June 30, 2014 and 2013, the weighted average maturity of the reinvested cash collateral account was 33 days and 26 days, respectively. The term to maturity of the loaned securities is generally not matched with the term to maturity of the investment of the said collateral. Cash collateral may also be invested separately in term loans, in which case the maturity of the loaned securities matches the term of the loan.

Cash collateral invested in the separate account managed by the lending agent is reported at fair value. Payable to borrowers of securities in the statements of plan net position represents the cash collateral received from borrowers. Additionally, the income and costs of securities lending transactions, such as borrower rebates and fees, are recorded respectively as revenues and expenses in the statements of changes in plan net position.

### **(c) Administrative Expenses**

All costs to administer the Retirement System are borne by the Retirement System.

### **(d) Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

# SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements Years Ended June 30, 2014 and 2013 (Dollar amounts in thousands)

### (e) Implementation of GASB Statement

GASB Statement No. 67, *Financial Reporting for Pension Plans - an Amendment of GASB Statement No. 25*, addresses accounting and financial reporting requirements for pension plans. The provisions of GASB Statement No. 67 separate financial reporting from funding and require changes in the notes to the financial statements, and required supplementary information. Significant changes include an actuarial calculation of the total and net position liability. It also includes comprehensive disclosure regarding the pension liability, the sensitivity of the net pension liability to the discount rate, and increased investment activity disclosures. The implementation of GASB Statement No. 67 did not significantly impact the accounting for accounts receivable and investment balances. The total pension liability, determined in accordance with GASB Statement No. 67, is presented in Note 10 and in the Required Supplementary Information section. The Retirement System did not restate the financial statements for the year ended June 30, 2013 because the actuarial valuation used in the 2013 financial statements did not provide the required disclosures.

### (3) Deposits

Deposits are carried at cost, which approximates fair value. Deposits in bank accounts were \$82,283 and \$60,874 as of June 30, 2014, and 2013, respectively. Deposit and investment risk disclosures for the pooled funds with the City and County Treasurer are discussed in the City and County's basic financial statements.

*Custodial credit risk for deposits* is the risk that, in the event of the failure of a depository financial institution, a government may not be able to recover its deposits or may not be able to recover collateral securities that are in the possession of an outside party. The Retirement System does not have a specific policy addressing custodial credit risk for deposits. As of June 30, 2014 and 2013, the Retirement System's deposits in bank accounts were not exposed to custodial credit risk.

### (4) Investments

The Retirement System's investments are invested pursuant to investment policy guidelines as established by the Retirement Board. The objective of the policy is to maximize the expected return of the fund at an acceptable level of risk. The Retirement Board has established percentage guidelines for types of investments to ensure the portfolio is diversified.

Investment managers are required to diversify by issue, maturity, sector, coupon, and geography. Investment managers retained by the Retirement System follow specific investment guidelines and are evaluated against specific market benchmarks that represent their investment style. Any exemption from general guidelines requires approval from the Retirement Board. The Retirement System invests in securities with contractual cash flows, such as asset backed securities, commercial mortgage backed securities, and collateralized mortgage obligations. The value, liquidity, and related income of these securities are sensitive to changes in economic conditions, including real estate values, delinquencies or defaults, or both, and may be affected by shifts in the market's perception of the issuers and changes in interest rates.

The investment policy permits investments in domestic and international debt and equity securities; real estate; securities lending; foreign currency contracts, derivative instruments, and alternative investments, which include investments in a variety of commingled partnership vehicles.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**

(Dollar amounts in thousands)

The Retirement Board approved the following asset allocation policy in November 2012:

<u>Asset Class</u>	<u>Target Allocation</u>
Global Equity	47.0%
Fixed Income	25.0%
Private Equity	16.0%
Real Assets	12.0%
	<u>100.0%</u>

The Retirement System is not directly involved in repurchase or reverse repurchase agreements. However, external investment managers retained by the Retirement System may employ repurchase arrangements if the securities purchased or sold comply with the manager's investment guidelines. The Retirement System monitors the investment activity of its investment managers to ensure compliance with guidelines. In addition, the Retirement System's securities lending cash collateral separately managed account is authorized to use repurchase arrangements. As of June 30, 2014 and 2013, \$235 million (or 25.8% of cash collateral) and \$326 million (or 32.5 % of cash collateral), respectively, consisted of such agreements.

The Retirement System maintains its operating fund cash in the City's investment pool. The City's pool is invested pursuant to investment policy guidelines established by the City Treasurer, subject to review by the Treasury Oversight Committee. The Treasury Oversight Committee, established under California Government Code Sections 27130 to 27137, is composed of various City officials and representatives of agencies with large cash balances in the pool. The policy addresses soundness of financial institutions in which the City will deposit funds, types of investment instruments as permitted by the California Government Code, and the percentage of the portfolio which may be invested in certain instruments with longer terms to maturity. The provisions of the City's investment policy also address interest rate risk, credit risk, and concentration of credit risk and provides for additional restrictions related to investments. The notes to the basic financial statements of the City provide more detailed information concerning deposit and investment risks associated with the City's pool of cash and investments at June 30, 2014 and 2013.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**  
(Dollar amounts in thousands)

**(a) Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates may adversely affect the fair value of an investment. The Retirement System does not have a specific policy to manage interest rate risk.

Below are tables depicting the segmented time distribution for fixed income investments based upon the expected maturity (in years) as of June 30, 2014 and 2013.

**Investments at Fair Value as of June 30, 2014**

<b>Investment Type</b>	<b>Fair Value</b>	<b>Maturities</b>			
		<b>Less than 1 year</b>	<b>1-5 years</b>	<b>6-10 years</b>	<b>10+ years</b>
Asset Backed Securities	\$ 130,486	\$ -	\$ 89,708	\$ 8,216	\$ 32,562
Bank Loans	110,626	1,208	54,992	52,541	1,885
City Investment Pool	5,227	-	5,227	-	-
Collateralized Bonds	8,657	-	-	-	8,657
Commercial Mortgage-Backed	630,324	-	12,273	18,027	600,024
Commingled and Other					
Fixed Income Funds	392,560	408,339	292	-	(16,071)
Corporate Bonds	1,793,247	632,941	353,908	511,932	294,466
Corporate Convertible Bonds	309,418	23,305	145,495	52,655	87,963
Foreign Currencies and Cash Equivalents	348,374	348,374	-	-	-
Government Agencies	215,757	211,029	4,728	-	-
Government Bonds	423,874	3,285	254,355	123,323	42,911
Government Mortgage					
Backed Securities	310,260	63,379	4,389	12,897	229,595
Index Linked Government Bonds	10,215	-	3,240	4,167	2,808
Mortgages	28	6	22	-	-
Municipal/Provincial Bonds	44,886	851	1,008	1,990	41,037
Non-Government Backed					
Collateralized Mortgage Obligations	154,813	953	3,878	4,084	145,898
Options	(16)	(16)	-	-	-
Short Term Investment Funds	490,092	490,092	-	-	-
Swaps	(4,103)	8	(3,996)	5	(120)
<b>Total</b>	<b>\$ 5,374,725</b>	<b>\$ 2,183,754</b>	<b>\$ 929,519</b>	<b>\$ 789,837</b>	<b>\$ 1,471,615</b>



**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**

(Dollar amounts in thousands)

**Investments at Fair Value of June 30, 2013**

<b>Investment Type</b>	<b>Fair Value</b>	<b>Maturities</b>			
		<b>Less than 1 year</b>	<b>1-5 years</b>	<b>6-10 years</b>	<b>10+ years</b>
Asset Backed Securities	\$ 194,581	\$ 305	\$ 97,482	\$ 9,221	\$ 87,573
Bank Loans	22,143	6,320	15,311	512	-
City investment pool	7,769	-	7,769	-	-
Collateralized Bonds	17,250	-	379	-	16,871
Commercial Mortgage-Backed	594,746	2,271	81,163	23,140	488,172
Commercial Paper	3,765	3,765	-	-	-
Commingled and Other					
Fixed Income Funds	349,207	363,520	17	-	(14,330)
Corporate Bonds	1,587,605	577,150	357,728	475,067	177,660
Corporate Convertible Bonds	266,207	29,451	135,058	23,711	77,987
Foreign Currencies and Cash Equivalents	248,745	248,745	-	-	-
Government Agencies	301,281	276,122	17,776	6,682	701
Government Bonds	400,662	33,432	250,480	45,513	71,237
Government Mortgage					
Backed Securities	352,028	103,855	3,982	8,797	235,394
Index Linked Government Bonds	3,071	-	-	-	3,071
Mortgages	49	-	49	-	-
Municipal/Provincial Bonds	56,315	4,772	8,559	5,654	37,330
Non-Government Backed					
Collateralized Mortgage Obligations	146,051	-	7,459	2,239	136,353
Options	(261)	(261)	-	-	-
Short-Term Investment Funds	320,046	320,046	-	-	-
Swaps	(358)	-	161	-	(519)
<b>Total</b>	<b>\$ 4,870,902</b>	<b>\$ 1,969,493</b>	<b>\$ 983,373</b>	<b>\$ 600,536</b>	<b>\$ 1,317,500</b>

**(b) Credit Risk – Investments**

Credit risk is the risk that an issuer or other counterparty to an investment may not fulfill its obligations. Fixed income investment managers retained by the Retirement System follow specific investment guidelines and are evaluated against specific market benchmarks that represent their investment style. Fixed income managers typically are limited within their portfolios to no more than 5% exposure in any single security, with the exception of United States Treasury and government agency securities. The Retirement System's credit risk policy is embedded in the individual investment manager agreements as prescribed and approved by the Retirement Board.

Investments are classified and rated using the lower of (1) Standard & Poor's (S&P) rating or (2) Moody's Investors Service (Moody's) rating corresponding to the equivalent S&P rating. If only a Moody's rating is available, the rating equivalent to S&P is used for the purpose of this disclosure.

The credit rating of the United States remains a point of concern for investors. In 2011, S&P lowered the credit rating for U.S. long-term debt to AA+ from AAA and continues to maintain that posture. Moody's and Fitch, the other two large credit rating agencies, continue to maintain a AAA rating for U.S. long-term debt, although Fitch has placed the U.S. on negative watch in October 2013 – indicating the potential for a credit downgrade. The ongoing concern by the credit rating agencies over the credit worthiness of U.S. government debt has an impact on the credit risk and

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**

(Dollar amounts in thousands)

value of the Retirement System's investments in U.S. government agency securities, U.S. government bonds, and U.S. government mortgage-backed securities.

The following table illustrates the Retirement System's exposure to credit risk as of June 30, 2014. Investments issued or explicitly guaranteed by the U.S. government of \$836,800 as of June 30, 2014 are not considered to have credit risk and are excluded from the tables below.

**Credit Ratings of Fixed Income Investments as of June 30, 2014**

Credit Rating	Fair Value	Fair Value as a Percentage of Total
AAA	\$ 241,871	5.3%
AA	172,653	3.8%
A	343,162	7.6%
BBB	656,696	14.5%
BB	271,044	6.0%
B	375,705	8.3%
CCC	147,817	3.3%
CC	2,117	0.0%
C	5,106	0.1%
D	1,517	0.0%
Not Rated	2,320,237	51.1%
Total	\$ 4,537,925	100.0%

The following table illustrates the Retirement System's exposure to credit risk as of June 30, 2013. Investments issued or explicitly guaranteed by the U.S. government of \$926,112 as of June 30, 2013 are not considered to have credit risk and are excluded from the tables below.

**Credit Ratings of Fixed Income Investments as of June 30, 2013**

Credit Rating	Fair Value	Fair Value as a Percentage of Total
AAA	\$ 283,141	7.2%
AA	173,085	4.4%
A	298,781	7.6%
BBB	579,060	14.7%
BB	215,932	5.5%
B	312,311	7.9%
CCC	156,362	4.0%
CC	6,605	0.2%
C	5,064	0.1%
D	85	0.0%
Not Rated	1,914,364	48.4%
Total	\$ 3,944,790	100.0%

# SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements Years Ended June 30, 2014 and 2013 (Dollar amounts in thousands)

The securities listed as "Not Rated" include short-term investment funds, government mortgage backed securities, and investments that invest primarily in rated securities, such as commingled funds and money market funds, but do not themselves have a specific credit rating. Excluding these investments, the "not rated" component of credit would be approximately 12.7% for 2014 and 13.0% for 2013.

### (c) Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the Retirement System's investment in a single issuer. Guidelines for investment managers typically restrict a position to become no more than 5% (at fair value) of the investment manager's portfolio. Securities issued or guaranteed by the U.S. government or its agencies are exempt from this limit.

As of June 30, 2014 and 2013, the Retirement System had no investments of a single issuer that equaled or exceeded 5% of total Retirement System's investments or net position.

### (d) Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government may not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Retirement System does not have a specific policy addressing custodial credit risk for investments, but investments are generally insured, registered, or held by the Retirement System or its agent in the Retirement System's name. As of June 30, 2014 and 2013, \$221,650 and \$76,726, respectively, of the Retirement System's investments were exposed to custodial credit risk because they were not insured or registered in the name of the Retirement System, and were held by the counterparty's trust department or agent but not in the Retirement System's name.

For fiscal years 2014 and 2013, cash received as securities lending collateral is invested in a separate account managed by the lending agent using investment guidelines approved by the Retirement System and held by the custodial bank. Securities in this separately managed account are not exposed to custodial credit risk.

### (e) Foreign Currency Risk

The Retirement System's exposure to foreign currency risk derives from its positions in foreign currency denominated cash, equity, fixed income, alternative investments, real estate, and swap investments. The Retirement System's investment policy allows international managers to enter into foreign exchange contracts, which are limited to hedging currency exposure existing in the portfolio.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**  
(Dollar amounts in thousands)

The Retirement System's net exposures to foreign currency risk as of June 30, 2014 are as follows:

**Foreign Currency Risk Analysis as of June 30, 2014**

<b>Currency</b>	<b>Cash</b>	<b>Equities</b>	<b>Fixed Income</b>	<b>Alternative Investment</b>	<b>Real Estate</b>	<b>Foreign Currency Contracts</b>	<b>Total</b>
Australian dollar	\$ 1,256	\$ 126,880	\$ 6,375	\$ 12,873	\$ -	\$ 44,103	\$ 191,487
Brazilian real	-	29,865	24,013	-	-	(15,799)	38,079
British pound sterling	7,830	702,809	22,194	-	-	(112,025)	620,808
Canadian dollar	502	89,041	6,679	-	-	(8,106)	88,116
Chilean peso	-	567	-	-	-	6,043	6,610
Colombian peso	80	-	2,792	-	-	570	3,442
Czech koruna	-	887	-	-	-	-	887
Danish krone	(4,858)	38,393	-	-	-	1,207	34,742
Euro	34,892	939,249	78,793	269,820	-	(26,178)	1,296,576
Hong Kong dollar	1,212	256,213	-	-	-	1,886	259,311
Hungarian forint	-	-	781	-	-	165	946
Indian rupee	-	-	-	-	-	540	540
Indonesian rupiah	25	15,521	4,278	-	-	270	20,094
Japanese yen	1,680	600,103	-	-	304	1,636	603,723
Malaysian ringgit	(697)	19,745	5,695	-	-	1,731	26,474
Mexican peso	550	22,857	18,257	-	-	1,392	43,056
New Israeli shekel	21	7,277	-	-	-	3,592	10,890
New Romanian leu	16	-	1,171	-	-	(158)	1,029
New Russian ruble	-	-	5,491	-	-	583	6,074
New Taiwan dollar	787	56,608	-	-	-	-	57,395
New Zealand dollar	-	621	9,497	-	-	124,375	134,493
Nigerian naira	86	-	1,251	-	-	(73)	1,264
Norwegian krone	350	25,342	-	-	-	34,681	60,373
Peruvian nuevo sol	-	-	638	-	-	(250)	388
Philippine peso	-	2,007	351	-	-	(220)	2,138
Polish zloty	-	449	7,200	-	-	783	8,432
Singapore dollar	453	40,843	-	-	-	850	42,146
South African rand	425	23,614	10,031	-	-	(3,180)	30,890
South Korean won	516	115,922	-	-	-	244	116,682
Swedish krona	758	66,256	-	-	-	(67,215)	(201)
Swiss franc	(8,295)	277,329	-	-	-	(25,203)	243,831
Thai baht	2	14,635	2,191	-	-	1,875	18,703
Turkish lira	-	15,813	3,829	-	-	2,853	22,495
<b>Total</b>	<b>\$ 37,591</b>	<b>\$ 3,488,846</b>	<b>\$ 211,507</b>	<b>\$ 282,693</b>	<b>\$ 304</b>	<b>\$ (29,028)</b>	<b>\$ 3,991,913</b>

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The Retirement System's net exposures to foreign currency risk as of June 30, 2013 are as follows:

**Foreign Currency Risk Analysis as of June 30, 2013**

<b>Currency</b>	<b>Cash</b>	<b>Equities</b>	<b>Fixed Income</b>	<b>Alternative Investment</b>	<b>Real Estate</b>	<b>Foreign Currency Contracts</b>	<b>Total</b>
Australian dollar	\$ 1,244	\$ 100,546	\$ 31,709	\$ 14,818	\$ -	\$ (45,951)	\$ 102,366
Brazilian real	43	28,104	31,852	-	-	12,853	72,852
British pound sterling	180	540,682	7,525	-	-	(36,085)	512,302
Canadian dollar	50	47,750	8,794	-	-	(54,989)	1,605
Chilean peso	-	-	-	-	-	12,170	12,170
Chinese yuan renminbi	-	-	-	-	-	27,628	27,628
Colombian peso	-	-	-	-	-	2,614	2,614
Czech koruna	-	1,121	-	-	-	(18,854)	(17,733)
Danish krone	1	22,772	-	-	-	(1,265)	21,508
Euro	41,831	692,954	34,375	255,304	-	3,790	1,028,254
Hong Kong dollar	668	199,136	-	-	-	974	200,778
Hungarian forint	-	742	-	-	-	(509)	233
Indian rupee	-	-	-	-	-	12,374	12,374
Indonesian rupiah	35	24,623	-	-	-	8,788	33,446
Japanese yen	2,859	542,967	-	-	51,523	(59,515)	537,834
Malaysian ringgit	-	4,756	-	-	-	(13,055)	(8,299)
Mexican peso	24	16,164	31,347	-	-	20,576	68,111
New Israeli shekel	33	6,187	-	-	-	6,649	12,869
New Romanian leu	-	-	-	-	-	8,829	8,829
New Russian ruble	-	-	-	-	-	3,194	3,194
New Taiwan dollar	360	23,669	-	-	-	(49,985)	(25,956)
New Zealand dollar	(32)	-	-	-	-	(36,930)	(36,962)
Norwegian krone	221	22,987	-	-	-	12,895	36,103
Peruvian nuevo sol	-	-	-	-	-	(14,342)	(14,342)
Philippine peso	-	816	-	-	-	(27,181)	(26,365)
Polish zloty	-	181	-	-	-	3,075	3,256
Singapore dollar	197	50,585	-	-	-	(63,942)	(13,160)
South African rand	-	12,973	-	-	-	(240)	12,733
South Korean won	1,235	82,837	-	-	-	(14,449)	69,623
Swedish krona	638	58,933	-	-	-	222	59,793
Swiss franc	69	213,106	-	-	-	(15,707)	197,468
Thai baht	-	25,429	-	-	-	(18,238)	7,191
Turkish lira	-	18,414	-	-	-	13,987	32,401
	<u>\$ 49,656</u>	<u>\$ 2,738,434</u>	<u>\$ 145,602</u>	<u>\$ 270,122</u>	<u>\$ 51,523</u>	<u>\$ (320,619)</u>	<u>\$ 2,934,718</u>

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

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(Dollar amounts in thousands)

**(f) Derivative Instruments**

The Retirement System reports its derivative instruments under the provisions of Governmental Accounting Standards Board (GASB) issued Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. Pursuant to the requirements of this statement, the Retirement System has provided a summary of derivative instrument activities during the reporting periods presented and the related risks.

As of June 30, 2014 and 2013, the derivative instruments held by the Retirement System are considered investments and not hedges for accounting purposes. The gains and losses arising from this activity are recognized as incurred in the statement of changes in plan net position. All investment derivatives discussed below are included within the investment risk schedules, which precede this subsection. Investment derivative instruments are disclosed separately to provide a comprehensive and distinct view of this activity and its impact on the overall investment portfolio.

Valuation methods used by the Retirement System are described in more detail in Note 2(b). The fair value of the exchange traded derivative instruments, such as futures, options, rights, and warrants are based on quoted market prices. The fair values of forward foreign currency contracts are determined using a pricing service, which uses published foreign exchange rates as the primary source. The fair values of swaps are determined by the Retirement System's investment managers based on quoted market prices of the underlying investment instruments.

The tables below present the notional amounts, the fair values, and the related net appreciation (depreciation) in the fair value of derivative instruments that were outstanding at June 30, 2014 and 2013:

<b>As of and for the Year Ended June 30, 2014</b>			
<b>Derivative Type / Contracts</b>	<b>Notional Amount</b>	<b>Fair Value</b>	<b>Net Appreciation (Depreciation) in Fair Value</b>
Forwards			
Foreign Exchange Contracts	(a)	\$ 829	\$ 829
Other Contracts	(a)	(2,123)	(2,123)
Futures			
Equity Contracts	\$ 1	-	-
Options			
Foreign Exchange Contracts	(1,733)	(16)	2
Swaps			
Credit Contracts	105,435	(4,109)	750
Interest Rate Contracts	422,100	5	5
Rights/Warrants			
Equity Contracts	1,975 shares	4,746	72
<b>Total</b>		<b>\$ (668)</b>	<b>\$ (465)</b>

<sup>(a)</sup> SFERS' investment managers enter into a wide variety of forward foreign exchange and other contracts, which frequently do not involve the US dollar. As a result, a US dollar-based notional value is not included.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
**Years Ended June 30, 2014 and 2013**

(Dollar amounts in thousands)

**As of and for the Year Ended June 30, 2013**

<b>Derivative Type / Contracts</b>	<b>Notional Amount</b>	<b>Fair Value</b>	<b>Net Appreciation (Depreciation) in Fair Value</b>
Forwards			
Foreign Exchange Contracts	(a)	\$ (7,411)	\$ (7,411)
Other Contracts	(a)	101	101
Options			
Foreign Exchange Contracts	\$ 2,837	(261)	(649)
Swaps			
Credit Contracts	81,450	(357)	521
Rights/Warrants			
Equity Contracts	890 shares	1,051	(30)
Total		\$ (6,877)	\$ (7,468)

<sup>(a)</sup> SFERS' investment managers enter into a wide variety of forward foreign exchange and other contracts, which frequently do not involve the US dollar. As a result, a US dollar-based notional value is not included.

All investment derivatives are reported as investments at fair value in the statement of plan net position. Rights and warrants are reported in equity securities. Foreign exchange contracts are reported in foreign currency contracts, which also include spot contracts that are not derivatives. All other derivative contracts are reported in other debt securities. All changes in fair value are reported as net appreciation (depreciation) in fair value of investments in the statements of changes in plan net position.

***Counterparty Credit Risk***

The Retirement System is exposed to credit risk on derivative instruments that are in asset positions. As of June 30, 2014, the fair value of forward currency contracts (including foreign exchange contract options) to purchase and sell international currencies were \$2,150 and \$1,337, respectively. The Retirement System's counterparties to these contracts held credit ratings of A or better on 99.5% of the positions as assigned by one or more of the major credit rating organizations (S&P, Moody's and/or Fitch), while 0.5% were not rated. As of June 30, 2013, the fair value of forward currency contracts (including foreign exchange contract options) to purchase and sell international currencies were \$5,606 and \$13,278, respectively. The Retirement System's counterparties to these contract held credit ratings of A or better as assigned by one or more of the major credit rating organizations (S&P, Moody's and/or Fitch).

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
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(Dollar amounts in thousands)

***Custodial Credit Risk***

The custodial credit risk disclosure for exchange traded derivative instruments is made in accordance with the custodial credit risk disclosure requirements of GASB Statement No. 40. At June 30, 2014 and 2013, all of the Retirement System's investments in derivative instruments are held in the Retirement System's name and are not exposed to custodial credit risk.

***Interest Rate Risk***

The tables below describe the maturity periods of the derivative instruments exposed to interest rate risk at June 30, 2014 and 2013.

**Derivative Interest Rate Risk as of June 30, 2014**

<b>Derivative Type / Contracts</b>	<b>Fair Value</b>	<b>Maturities</b>			
		<b>Less than 1 year</b>	<b>1-5 years</b>	<b>6-10 years</b>	<b>10+ years</b>
Forwards					
Other Contracts	\$ (2,123)	\$ (2,123)	\$ -	\$ -	\$ -
Swaps					
Credit Contracts	(4,109)	8	(3,997)	-	(120)
Interest Rate Contracts	5	-	-	5	-
<b>Total</b>	<b>\$ (6,227)</b>	<b>\$ (2,115)</b>	<b>\$ (3,997)</b>	<b>\$ 5</b>	<b>\$ (120)</b>

**Derivative Interest Rate Risk as of June 30, 2013**

<b>Derivative Type / Contracts</b>	<b>Fair Value</b>	<b>Maturities</b>			
		<b>Less than 1 year</b>	<b>1-5 years</b>	<b>6-10 years</b>	<b>10+ years</b>
Forwards					
Other Contracts	\$ 101	\$ 101	\$ -	\$ -	\$ -
Swaps					
Credit Contracts	(357)	-	161	-	(158)
<b>Total</b>	<b>\$ (256)</b>	<b>\$ 101</b>	<b>\$ 161</b>	<b>\$ -</b>	<b>\$ (158)</b>

The following table details the reference rate, notional amount, and fair value of interest rate swaps that are highly sensitive to changes in interest rates as of June 30, 2014:

**Derivative Instruments Highly Sensitive to Interest Rate Changes as of June 30, 2014**

<b>Investment Type</b>	<b>Reference Rate</b>	<b>Notional Value</b>	<b>Fair Value</b>
Interest Rate Swaps	Receiving fixed (6.3%), paying floating Mexican Interbank TIE 28 Day rate	\$ 2,100	\$ 4
Interest Rate Swaps	Receiving fixed (6.2%), paying floating Colombian Interbank rate	\$ 420,000	\$ 1

The Retirement System did not hold any derivative instruments that are highly sensitive to changes in interest rates as of June 30, 2013.



**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
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***Foreign Currency Risk***

At June 30, 2014, the Retirement System is exposed to foreign currency risk on its investments in forwards, options, rights and warrants denominated in foreign currencies.

**Derivative Instruments Foreign Currency Risk Analysis as of June 30, 2014**

<b>Currency</b>	<b>Forwards</b>	<b>Rights/ Warrants</b>	<b>Swaps</b>	<b>Total</b>
Australian dollar	\$ 593	\$ -	\$ -	\$ 593
Brazilian real	(397)	-	-	(397)
British pound sterling	(2,778)	-	-	(2,778)
Canadian dollar	(21)	-	-	(21)
Chilean peso	16	-	-	16
Colombian peso	(8)	-	2	(6)
Danish krone	9	-	-	9
Euro	(28)	-	-	(28)
Hong Kong dollar	(1)	165	-	164
Hungarian forint	(1)	-	-	(1)
Indian rupee	10	-	-	10
Indonesian rupiah	41	-	-	41
Japanese yen	(62)	-	-	(62)
Malaysian ringgit	28	-	-	28
Mexican peso	58	-	4	62
New Israeli shekel	36	-	-	36
New Romanian leu	(1)	-	-	(1)
New Russian ruble	23	-	-	23
New Zealand dollar	4,333	-	-	4,333
Nigerian naira	(1)	-	-	(1)
Norwegian krone	(887)	-	-	(887)
Philippine peso	(7)	-	-	(7)
Singapore dollar	10	-	-	10
South Korean won	5	-	-	5
Swedish krona	100	-	-	100
Swiss franc	(267)	-	-	(267)
Thai baht	2	-	-	2
Turkish lira	25	-	-	25
<b>Total</b>	<b>\$ 830</b>	<b>\$ 165</b>	<b>\$ 6</b>	<b>\$ 1,001</b>

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

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At June 30, 2013, the Retirement System is exposed to foreign currency risk on its investments in forwards, options, rights and warrants denominated in foreign currencies.

**Derivative Instruments Foreign Currency Risk Analysis as of June 30, 2013**

<b>Currency</b>	<b>Forwards</b>	<b>Options</b>	<b>Rights/ Warrants</b>	<b>Total</b>
Australian dollar	\$ 1,139	\$ (270)	\$ 2	\$ 871
Brazilian real	(1,120)	-	151	(969)
British pound sterling	188	-	-	188
Canadian dollar	424	-	-	424
Chilean peso	(775)	-	-	(775)
Chinese yuan renminbi	200	-	-	200
Colombian peso	(28)	-	-	(28)
Czech koruna	36	-	-	36
Danish krone	15	-	-	15
Euro	(506)	-	-	(506)
Hong Kong dollar	1	-	-	1
Hungarian forint	(12)	-	-	(12)
Indian rupee	(920)	-	-	(920)
Indonesian rupiah	(264)	-	-	(264)
Japanese yen	848	-	-	848
Malaysian ringgit	(301)	-	-	(301)
Mexican peso	(294)	-	-	(294)
New Israeli shekel	(45)	-	-	(45)
New Romanian leu	(96)	-	-	(96)
New Russian ruble	(203)	-	-	(203)
New Taiwan dollar	(59)	-	-	(59)
New Zealand dollar	(235)	(32)	-	(267)
Norwegian krone	(876)	-	-	(876)
Peruvian nuevo sol	310	-	-	310
Philippine peso	(78)	-	-	(78)
Polish zloty	(230)	-	-	(230)
Singapore dollar	625	-	-	625
South African rand	(469)	-	-	(469)
South Korean won	(107)	-	-	(107)
Swedish krona	(398)	-	-	(398)
Swiss franc	(195)	-	-	(195)
Thai baht	213	-	-	213
Turkish lira	(490)	-	-	(490)
<b>Total</b>	<b>\$ (3,702)</b>	<b>\$ (302)</b>	<b>\$ 153</b>	<b>\$ (3,851)</b>

***Contingent Features***

At June 30, 2014 and 2013, the Retirement System held no positions in derivatives containing contingent features.

# SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM

## Notes to Financial Statements Years Ended June 30, 2014 and 2013 (Dollar amounts in thousands)

### (5) Currency Management Program

The Retirement System's international equity managers do not actively manage the underlying currency risk. Currency risk can be reduced through an active currency management program. Only international equities are subject to the currency management program. The Retirement System's international fixed income currency exposure is actively managed by four developed market bond managers and two emerging market bond managers. All four developed bond managers have discretion to invest in U.S. or international developed markets. This program was terminated during FY 2013-2014.

As of June 30, 2014, the Retirement System's allocation to international equities (including cash and other assets) was primarily denominated in foreign currencies and totaled \$5,434,400, which represented 27.3% of plan net position. For the year ended June 30, 2014, the currency management program lost \$19,423 in value or 0.36% of the international equity portfolio (including cash and other assets) and 0.10% of the Retirement System's average total portfolio value.

As of June 30, 2013, the Retirement System's allocation to international equities (including cash and other assets) was primarily denominated in foreign currencies and totaled \$4,254,513, which represented 25.0% of plan net position. For the year ended June 30, 2013, the currency management program lost \$11,207 in value or 0.26% of the international equity portfolio (including cash and other assets) and 0.07% of the Retirement System's average total portfolio value.

### (6) Securities Lending

The Retirement System lends U.S. government obligations, domestic and international bonds, and equities to various brokers with a simultaneous agreement to return collateral for the same securities plus a fee in the future. The securities lending agent manages the securities lending program and receives securities and cash as collateral. Cash and non-cash collateral is pledged at 102% and 105% of the fair value of domestic securities and international securities lent, respectively. There are no restrictions on the number of securities that can be lent at one time. However, starting in the year ended June 30, 2009, the Retirement System engaged in a systematic reduction of the value of securities on loan with a target of no more than ten percent (10%) of total fund assets on loan at any time. The term to maturity of the loaned securities is generally not matched with the term to maturity of the investment of the corresponding collateral.

The Retirement System does not have the ability to pledge or sell collateral securities unless a borrower defaults. The securities collateral is not reported on the statements of net position. As of June 30, 2014 and 2013, the Retirement System has no credit risk exposure to borrowers because the amounts the Retirement System owes them exceed the amounts they owe the Retirement System. As with other extensions of credit, the Retirement System may bear the risk of delay in recovery or of rights in the collateral should the borrower of securities fail financially. However, the lending agent indemnifies the Retirement System against all borrower defaults.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements**  
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As of June 30, 2014, the Retirement System has lent \$1,327,008 in securities and received collateral of \$912,886 and \$466,777 in cash and securities, respectively, from borrowers. The cash collateral is invested in a separate account managed by the lending agent using investment guidelines approved by the Retirement Board. Due to the decline in the fair value of assets held in the separately managed account, the Retirement System's invested cash collateral was valued at \$911,577. The net unrealized loss of \$1,309 is presented as part of the net appreciation (depreciation) in fair value of investments in the statement of changes in plan net position in the year in which the unrealized gains and losses occur. The Retirement System is exposed to investment risk including the possible loss of principal value in the separately managed securities lending account due to the fluctuation in the fair value of the assets held in the account.

The Retirement System's securities lending transactions as of June 30, 2014 are summarized in the following table.

<b>Securities Lending as of June 30, 2014</b>			
<b>Investment Type</b>	<b>Fair Value of Loan Securities</b>	<b>Cash Collateral</b>	<b>Fair Value of Non-Cash Collateral</b>
<b>Securities on Loan for Cash Collateral</b>			
International Corporate Fixed Income	\$ 14,810	\$ 15,502	\$ -
International Equities	49,545	52,944	-
International Government Fixed	5,720	6,015	-
U.S. Corporate Fixed Income	212,491	216,958	-
U.S. Equities	436,568	445,944	-
U.S. Government Fixed Income	172,104	175,523	-
<b>Securities on Loan for Non-Cash Collateral</b>			
International Corporate Fixed Income	4,424	-	4,591
International Equities	409,483	-	439,560
International Government Fixed	6,232	-	6,682
U.S. Corporate Fixed Income	1,480	-	1,511
U.S. Equities	2,569	-	2,621
U.S. Government Fixed Income	11,582	-	11,812
	<u>\$ 1,327,008</u>	<u>\$ 912,886</u>	<u>\$ 466,777</u>

The following table presents the segmented time distribution for the reinvested cash collateral account based upon the expected maturity (in years) as of June 30, 2014.

**Fair Value of Cash Collateral Account as of June 30, 2014**

<b>Investment Type</b>	<b>Fair Value</b>	<b>Maturity Less Than 1 Year</b>
Commercial Paper	\$ 105,023	\$ 105,023
Negotiable Certificates of Deposits	224,993	224,993
Repurchase Agreements	220,000	220,000
Short Term Investment Funds	361,561	361,561
Total	<u>\$ 911,577</u>	<u>\$ 911,577</u>

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**

**Notes to Financial Statements  
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The Retirement System's exposure to credit risk in its reinvested cash collateral account as of June 30, 2014 is as follows:

**Credit Rating of Cash Collateral Account as of June 30, 2014**

<b>Credit Rating</b>	<b>Fair Value</b>	<b>Fair Value as a Percentage of Total</b>
AA	\$ 491,535	53.9%
A	199,979	21.9%
Not Rated *	220,063	24.2%
<b>Total</b>	<b>\$ 911,577</b>	<b>100.0%</b>

\* Repurchase agreements of \$220,000 are not rated, but are held by counterparties with a S&P rating of A.

As of June 30, 2013, the Retirement System has lent \$1,298,556 in securities and received collateral of \$1,005,161 and \$338,432 in cash and securities, respectively, from borrowers. The cash collateral is invested in a separate account managed by the lending agent using investment guidelines approved by the Retirement Board. Due to the decline in the fair value of assets held in the separately managed account, the Retirement System's invested cash collateral was valued at \$1,004,266. The net unrealized loss of \$895 is presented as part of the net appreciation (depreciation) in fair value of investments in the statement of changes in plan net position in the year in which the unrealized gains and losses occur. The Retirement System is exposed to investment risk including the possible loss of principal value in the separately managed securities lending account due to the fluctuation in the fair value of the assets held in the account.

The Retirement System's securities lending transactions as of June 30, 2013 are summarized in the following table.

**Security Lending as of June 30, 2013**

<b>Investment Type</b>	<b>Fair Value of</b>		<b>Fair Value of</b>
	<b>Loan Securities</b>	<b>Cash Collateral</b>	
<b>Securities on Loan for Cash Collateral</b>			
International Corporate Fixed Income	\$ 8,400	\$ 8,873	\$ -
International Equities	77,863	82,809	-
International Government Fixed	3,846	3,970	-
U.S. Corporate Fixed Income	160,374	164,134	-
U.S. Equities	437,396	448,319	-
U.S. Government Fixed Income	291,450	297,056	-
<b>Securities on Loan for Non-Cash Collateral</b>			
International Corporate Fixed Income	2,367	-	2,464
International Equities	295,696	-	314,030
International Government Fixed	10,047	-	10,534
U.S. Corporate Fixed Income	12	-	12
U.S. Equities	9,980	-	10,246
U.S. Government Fixed Income	1,125	-	1,146
	<b>\$ 1,298,556</b>	<b>\$ 1,005,161</b>	<b>\$ 338,432</b>

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The following table presents the segmented time distribution for the reinvested cash collateral account based upon the expected maturity (in years) as of June 30, 2013.

**Fair Value of Cash Collateral Account as of June 30, 2013**

<b>Investment Type</b>	<b>Fair Value</b>	<b>Maturity Less Than 1 Year</b>
Commercial Paper	\$ 43,968	\$ 43,968
Government Agencies	35,013	35,013
Negotiable Certificates of Deposits	204,013	204,013
Repurchase Agreements	326,400	326,400
Short Term Investment Funds	394,872	394,872
<b>Total</b>	<b>\$ 1,004,266</b>	<b>\$ 1,004,266</b>

The Retirement System's exposure to credit risk in its reinvested cash collateral account as of June 30, 2013 is as follows:

**Credit Rating of Cash Collateral Account as of June 30, 2013**

<b>Credit Rating</b>	<b>Fair Value</b>	<b>Fair Value as a Percentage of Total</b>
AAA	\$ 35,013	3.5%
AA	485,749	48.4%
A	157,021	15.6%
Not Rated *	326,483	32.5%
<b>Total</b>	<b>\$ 1,004,266</b>	<b>100.0%</b>

\* Repurchase agreements of \$326,400 are not rated, but are held by counterparties with a S&P rating of A.

**(7) Investments in Real Estate Holdings**

Real estate investments represent the Retirement System's interests in real estate limited partnerships. The changes in these investments during the years ended June 30, 2014 and 2013 are summarized as follows:

	<b>2014</b>	<b>2013</b>
Investments:		
Beginning of the year	\$ 1,430,711	\$ 1,403,412
Capital investments	290,767	145,023
Equity in net earnings	58,123	80,643
Net appreciation in fair value	152,836	62,011
Capital distributions	(350,268)	(260,378)
<b>End of the year</b>	<b>\$ 1,582,169</b>	<b>\$ 1,430,711</b>

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**(8) Benefits**

Allowances and benefits incurred during the year are summarized as follows:

	<u>2014</u>	<u>2013</u>
Service retirement benefits	\$ 827,311	\$ 770,521
Disability retirement benefits	172,619	168,365
Death benefits	7,998	8,387
COLA benefit adjustments	53,098	54,816
DROP accrued retirement benefits	1,203	21,265
<b>Total</b>	<u>\$ 1,062,229</u>	<u>\$ 1,023,354</u>

**(9) Funding Policy**

Contributions are made to the Plan by both the employers and the participating employees. Employee contributions are mandatory as required by the Charter. Employee contribution rates for fiscal years 2014 and 2013 as a percentage of gross covered salary were as follows:

	<u>Fiscal Year 2014</u>	<u>Fiscal Year 2013</u>
Participants entering the Retirement System prior to November 2, 1976		
Police and fire	11.5%	10.0%
Miscellaneous	8.0% - 12.0%	8.0% - 11.0%
Participants entering the Retirement System after November 2, 1976 and prior to July 1, 2010		
Police and fire	12.0%	10.5%
Miscellaneous	7.5% - 11.5%	7.5% - 10.5%
Participants entering the Retirement System on or after July 1, 2010		
Police and fire	12.5% - 13.0%	12.0%
Miscellaneous	7.5% - 11.5%	7.5% - 10.5%
Sheriff and Miscellaneous Safety hired on or after January 7, 2012	12.5% - 13.0%	11.5% - 12.0%

Beginning in the year ended June 30, 2006, most employee groups agreed through collective bargaining for employees to contribute all or a portion of the employee contributions, per memorandums of understanding (MOU's), on a pretax basis. As of July 1, 2011, substantially all employee groups have agreed through collective bargaining for employees to contribute all employee contributions on a pre-tax basis.

Prior to the early 1950s, all Retirement System members were covered by the Federal Old-Age and Survivors Disability Insurance provisions of the Federal Social Security Act. In the early 1950s, the City and County agreed to exclude uniformed police officers and firefighters from Social Security coverage. Prior to 1990, miscellaneous members covered by Social Security were able to elect to reduce the above stated rate of employee contributions in consideration of their anticipated

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Social Security benefit payments. All participants who elected such reduction must repay the amount of unpaid employee contributions with interest or there will be an appropriate actuarial reduction in benefits.

Participants terminating service with the employers may withdraw employee contributions plus interest. The interest rate applied to accumulated employee contributions is determined by the Retirement System's consulting actuary and recommended to the Retirement Board. The Retirement Board reviews and sets the crediting interest rate for the Plan on an annual basis. Interest for the years ended June 30, 2014 and 2013 accumulated at 4.00%.

The basic employer contributions are the amounts deemed necessary on an actuarial basis using the entry age normal cost method to provide the Retirement System with assets sufficient to pay the basic benefits that are not provided for by employees' contributions. Contribution rates used in fiscal years 2014 and 2013 are based on a schedule of rates determined from actuarial studies by the consulting actuary as of July 1, 2012 and 2011, respectively.

Required and actual employer contribution rates for the years ended June 30, 2014 and 2013 as a percentage of covered payrolls were as follows:

	<u>Fiscal Year 2014</u>	<u>Fiscal Year 2013</u>
Police plan members	20.32% - 21.32%	17.71%
Fire plan members	20.32% - 21.32%	17.71%
Miscellaneous members	20.82% - 24.82%	17.71% - 20.71%
Sheriff and Miscellaneous Safety members	20.82% - 21.32%	17.71% - 18.21%

**(10) Net Pension Liability of Employers**

The components of the net pension liability at June 30, 2014 were as follows:

Total pension liability	\$ 21,691,042
Plan fiduciary net position	\$ 19,920,607
Net pension liability	\$ 1,770,435
Plan fiduciary net position as a percentage of the total pension liability	91.8%



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**(a) Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2013, which was rolled forward to June 30, 2014 using generally accepted actuarial procedures. The following is a summary of actuarial methods and assumptions used in the actuarial valuation:

Inflation	3.33%
Salary Increases	3.83% plus merit component based on employee classification and years of service
Investment rate of return	7.58%, net of pension plan investment expense, including inflation

Mortality rates for active members were based upon the RP-2000 Employee Tables for Males and Females projected using Scale AA to 2030 for females and to 2005 for males. Mortality rates for healthy annuitants were based upon the RP-2000 Healthy Annuitant Tables for Males and Females projected using Scale AA to 2020.

The actuarial assumptions used in the June 30, 2014 valuation were based upon the results of a demographic experience study for the period July 1, 2004 through June 30, 2009 and an economic experience study as of July 1, 2013.

The probability of a Supplemental COLA as of June 30, 2014 was developed based upon the probability and amount of Supplemental COLA for each future year. The table below shows the net assumed Supplemental COLA for members with a 2.00% basic COLA for sample years.

**Assumed Supplemental COLA for Members  
with a 2.00% Basic COLA**

<b>Fiscal Year Ending</b>	<b>Assumption</b>
<b>June 30</b>	
2015	0.000%
2020	0.364%
2025	0.375%
2030	0.375%
2035+	0.375%

The long-term expected rate of return on pension plan investments was 7.58%. It was set by the Retirement Board after consideration of both expected future returns and historical returns experienced by the Retirement System. Expected future returns were determined by using a building-block method in which best-estimate ranges of expected future real rates of return were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

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Target allocation and best estimates of geometric long-term expected real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	47.0%	5.3%
Fixed Income	25.0%	1.8%
Private Equity	16.0%	8.8%
Real Assets	12.0%	5.8%
	<u>100.0%</u>	

**(b) Discount Rate**

The discount rate used to measure the total pension liability at June 30, 2014 was 7.58%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will continue to be made at the rates specified in the Charter. Employer contributions were assumed to be made in accordance with the contribution policy in effect for the July 1, 2014 actuarial valuation. Based on those assumptions, the System's fiduciary net position was projected to be available to make projected future benefit payments for current members until FY 2082-2083 when only a portion of the projected benefit payments can be made from the projected fiduciary net position. Projected benefit payments are discounted at the long-term expected return on assets of 7.58% to the extent the fiduciary net position is available to make the payments and at the municipal bond rate of 4.31% to the extent that they are not available. Since the payments discounted at the municipal bond rate are relatively few and far in the future, the municipal bond rate does not affect the single equivalent rate when rounded to two decimal places. Consequently, the single equivalent rate used to determine the total pension liability as of June 30, 2014 is 7.58%.

The discount rate used to measure the total pension liability at June 30, 2013 is determined in a similar fashion (but based upon the contribution policy in effect for the July 1, 2013 valuation) and is 7.52%. The System's fiduciary net position was projected to be available to make projected future benefit payments for current members until FY 2071-72 when only a portion of the projected benefit payments can be made from the projected fiduciary net position. Projected benefit payments are discounted at the long-term expected return on assets of 7.58% to the extent the fiduciary net position is available to make the payments and at the municipal bond rate of 4.39% to the extent that they are not available. The single equivalent rate used to determine the total pension liability as of June 30, 2013 is 7.52%.

The municipal bond rates of 4.31% and 4.39% used for the determination of the above discount rates represents yields available at June 30, 2014 and June 30, 2013, respectively, on the Bond Buyer 20-Bond GO Index.

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**Notes to Financial Statements**  
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**(c) Sensitivity of the net pension liability to changes in the discount rate**

The following presents the net pension liability, calculated using the discount rate of 7.58%, as well as what the total net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.58%) or 1-percentage-point higher (8.58%) than the current rate:

<b>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</b>	<b>1% Decrease (6.58%)</b>	<b>Current Discount Rate (7.58%)</b>	<b>1% Increase (8.58%)</b>
Net pension liability	\$4,385,495	\$1,770,435	\$(425,497)

**(11) Postemployment Healthcare Plan**

**(a) Health Care Benefits**

Health care benefits of the Retirement System's employees, retired employees and their beneficiaries are financed by the City and County through the City and County of San Francisco Health Service System (Health Service System).

The City and County has determined a City-wide annual required contribution (ARC), interest on net OPEB obligation, ARC adjustment, and OPEB cost based upon an actuarial valuation performed in accordance with GASB Statement No. 45, by the City and County's actuary. The City and County's allocation of the OPEB-related costs to the Retirement System for the years ended June 30, 2014 and 2013 based upon its percentage of City-wide payroll costs is presented below. Included in the Retirement System's payments for all health care benefits amounts are approximately \$531 and \$534 for the years ended June 30, 2014 and 2013, respectively, to provide postretirement benefits for retired employees on a pay-as-you-go basis. The OPEB expense for the Retirement System is included in other administrative expenses for fiscal years 2013-14 and 2012-13.

<b>Plan Fiscal Year Ended June 30</b>	<b>Annual OPEB Cost</b>	<b>Percentage of OPEB Cost Contributed</b>	<b>Net OPEB Obligations</b>
2011	\$ 1,264	38.4%	\$ 3,233
2012	1,255	40.1%	3,985
2013	1,349	39.6%	4,800
2014	1,195	36.0%	5,464

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The following table shows the components of the City and County's annual OPEB allocations for the Retirement System, for the amount contributed to the OPEB plan, and changes in the Retirement System's net OPEB obligation:

	<u>2014</u>	<u>2013</u>
Annual required contribution	\$ 1,155	\$ 1,317
Interest on net OPEB obligation	242	185
Adjustment to annual required contribution	<u>(202)</u>	<u>(153)</u>
Annual OPEB cost	1,195	1,349
Contribution made	<u>(531)</u>	<u>(534)</u>
Increase in net OPEB obligation	664	815
Net OPEB obligation - beginning of year	<u>4,800</u>	<u>3,985</u>
Net OPEB obligation - end of year	<u>\$ 5,464</u>	<u>\$ 4,800</u>

The City and County issues a publicly available financial report that includes the complete note disclosures and RSI related to the City and County's postemployment health care obligations. The report may be obtained by writing to the City and County of San Francisco, Office of the Controller, 1 Dr. Carlton B. Goodlett Place, Room 316, San Francisco, California 94102, or by calling (415) 554-7500.

**(12) Commitments and Contingencies**

**(a) Unfunded Investments Commitments**

The Retirement System has unfunded commitments to contribute capital for real estate in the amount of \$297,539 and alternative investments in the amount of \$1,378,988 totaling \$1,676,527 as of June 30, 2014.

**(b) Legal**

During the year ended June 30, 2014, the Retirement System was involved in various petitions, lawsuits, and threatened lawsuits relating to individuals' benefits due under the Retirement System, which management does not expect to have a material impact on the net position available for pension benefits. The results of such actions are included in the Retirement System's experience factors used in its actuarial valuations and accordingly, are eventually considered in establishing the Plan's actuarially determined contributions.

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**Schedule of Changes in Net Pension Liability and Related Ratios**

The following schedule shows the changes in the net pension liability for the year ended June 30, 2014:

	Year Ended June 30, 2014
Total pension liability:	
Service cost	\$ 509,200
Interest on total pension liability	1,542,266
Changes of assumptions	(73,315)
Benefit payments, including refunds of contributions	(1,072,526)
Net change in total pension liability	905,625
Total pension liability - beginning of year	20,785,417
Total pension liability - end of year (a)	21,691,042
 Plan fiduciary net position:	
Contributions - employer	532,882
Contributions - member	289,020
Net investment income	3,175,431
Benefit payments, including refunds of contributions	(1,072,526)
Administrative expense	(15,745)
Net change in plan fiduciary net position	2,909,062
Plan fiduciary net position - beginning of year	17,011,545
Plan fiduciary net position - end of year (b)	19,920,607
 Net pension liability - end of year (a) - (b)	 \$ 1,770,435
 Plan fiduciary net position as a percentage of total pension liability	 91.8%
Covered employee payroll	\$ 2,535,963
Net pension liability as a percentage of covered-employee payroll	69.8%

\* This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**SAN FRANCISCO CITY AND COUNTY EMPLOYEES' RETIREMENT SYSTEM**  
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**Schedule of Employer Contributions**

<b>Year Ended June 30</b>	<b>Actuarially Determined Contributions</b>	<b>Contributions in Relation to Actuarially Determined Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Employee Payroll</b>	<b>Contributions as a Percentage of Covered Employee Payroll</b>
2014	\$ 532,882	\$ 532,882	\$ -	\$ 2,535,963	21.0%
2013	442,870	442,870	-	2,393,842	18.5%
2012	410,797	410,797	-	2,360,413	17.4%
2011	308,823	308,823	-	2,398,823	12.9%
2010	223,614	223,614	-	2,544,939	8.8%
2009	119,751	119,751	-	2,457,196	4.9%
2008	134,060	134,060	-	2,376,221	5.6%
2007	132,601	132,601	-	2,161,261	6.1%
2006	126,533	126,533	-	2,052,862	6.2%
2005	83,664	83,664	-	2,155,252	3.9%

**Schedule of Money-Weighted Rate of Return**

<u>Year Ended June 30</u>	<u>Money-Weighted Rate of Return</u>
2014	19.10%
2013	13.91%
2012	0.81%
2011	22.65%
2010	14.53%
2009	-22.28%
2008	-4.09%
2007	19.81%
2006	13.22%
2005	13.28%

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**Note to Schedule of Changes in Net Pension Liability and Related Ratios**

The total pension liability contained in the schedule was determined by the Retirement System's actuary, Cheiron, Inc. The net pension liability is measured as the total pension liability less the amount of the plan fiduciary net position of the Retirement System. The discount rate was 7.58% as of June 30, 2014 and 7.52% as of June 30, 2013. A summary of assumptions may be found in the Note 10 to the financial statements. A complete description of methods and assumptions may be found in the Retirement System's *GASB 67/68 Report* as of June 30, 2014.

**Note to Schedule of Employer Contributions for FY 2013-2014 and FY 2012-2013**

Valuation date	July 1, 2012 and July 2011
Timing	Actuarially determined contribution rates are calculated based on the actuarial valuation one year prior to the beginning of the plan year
Actuarial cost method	Entry age normal
Asset valuation method	5-year recognition of the difference between the actual investment earnings and the expected return on the actuarial value of assets
Amortization method	Unfunded actuarial accrued liabilities due to net actuarial gains and losses (including Supplemental COLAs) and assumption changes are amortized as a level percentage of payroll over an open 15-year period beginning with the valuation date. Additional liabilities due to Charter amendments are amortized as a level percentage of payroll over a closed 20-year period beginning with the year the amendment is first reflected in the valuation.
Discount rate	7.58% at July 1, 2012 and 7.66% at July 1, 2011
Salary increases	3.83% at July 1, 2012 and 3.91% at July 1, 2011 plus merit component based on employee classification and years of service
Amortization payment growth rate	3.83% at July 1, 2012 and 3.91% at July 1, 2011
Price inflation	3.33% at July 1, 2012 and 3.41% at July 1, 2011
Mortality	Active members: Sex distinct RP-2000 Employee Mortality projected using Scale AA to 2030 for females and 2005 for males. Healthy Annuitants: Sex distinct RP-2000 Annuitant Mortality projected using Scale AA to 2020.

A complete description of the methods and assumptions used to determine contribution rates for the years ended June 30, 2014 and 2013 can be found in the July 1, 2012 and July 1, 2011 actuarial valuation reports, respectively.